Congress of the United States Washington, DC 20515

March 14, 2025

The Honorable Kristi Noem Secretary U.S. Department of Homeland Security 2707 Martin Luther King Jr. Ave SE Washington, D.C. 20528 The Honorable Marco Rubio Secretary U.S. Department of State 2201 C Street NW Washington, D.C. 20520

Dear Secretary Noem and Secretary Rubio:

We write to express our grave concern over the constitutionally dubious use of an obsolete Cold War-era section of the Immigration and Nationality Act to have federal agents pick up a lawful permanent resident at his home, arrest him, and detain him simply for exercising his First Amendment right to free speech.

The Administration does not allege that Mr. Khalil has committed any crime nor that he has ever been charged with a crime. Instead, the Trump Administration is relying on vague language in the Immigration and Nationality Act to strip Mr. Mahmoud Khalil of his green card by claiming his speech has somehow had ambiguous "foreign policy consequences" for the United States. And the Administration has failed to provide any explanation of what deleterious foreign policy consequences Mr. Khalil has caused by exercising his free speech rights.

This deployment of a dusty old statutory section to punish speech is a dangerous attack on both the First Amendment and on all, including lawful permanent residents, who enjoy its protection. This maneuver evokes the Alien and Sedition Acts and McCarthyism. It is the playbook of authoritarians, not of elected officials in a democratic society who claim to be champions of free speech.

The First Amendment provides in pertinent part that "Congress shall make no law…abridging the freedom of speech…" The Constitution guarantees everyone in our country, including lawful permanent residents, the right to speak freely without fear of retribution from the government. The Supreme Court has found that political speech receives the greatest protection because "debate on public issues should be robust, uninhibited, and wide-open." While this case is

¹ Gabe Kaminsky, *et. al.*, *The ICE Detention of a Columbia Student is Just the Beginning*, THE FREE PRESS (Mar. 10, 2025), https://www.thefp.com/p/the-ice-detention-of-a-columbia-student.

² Edward Wong, *et. al. Trump Administration Seeks to Expel a Green-Card Holder Over Student Protests*, N.Y. TIMES (Mar. 10, 2025), https://www.nytimes.com/2025/03/10/us/trump-rubio-khalil-columbia-student-protests.html; Immigration and Nationality Act (INA) § 237(a)(4)(C); Dep't of Homeland Security, Notice to Appear for Mahmoud Khalil (Mar. 9, 2025) https://www.washingtonpost.com/documents/8a3cbff6-4589-43e1-8455-042fa9555e3c.pdf.

³ U.S. Const. amend. I.

⁴ Snyder v. Phelps, 562 U.S. 443, 452 (2011) (quoting New York Times Co. v. Sullivan, 376 U.S. 254, 270 (1964)).

ostensibly about Mr. Khalil's political speech about the war in Gaza, the case raises far broader concerns across the country about the silencing of political dissent. Weaponizing the immigration system to crush and chill protected free speech puts our nation on the side of authoritarian leaders like Vladimir Putin and Xi Jinping. We urge you to turn back before you suffer another stinging loss in court and visit terrible damage on the country.

We request that you respond to the following questions no later than March 27, 2025:

- 1. How many times has section 237(a)(4)(C) been used to place a lawful permanent resident in removal proceedings in the last 25 years?
- 2. What "reasonable grounds," including specific evidentiary grounds, did Secretary Rubio rely on to conclude that Mr. Khalil's "presence or activities in the United States ... would have potentially serious adverse foreign policy consequences for the United States?"
- 3. What specific "potentially serious adverse foreign policy consequences" did Secretary Rubio conclude Mr. Khalil's presence or activities in the United States posed?
- 4. Given that administration officials have told media that Mr. Khalil has not committed a crime, have you notified Congress of your use of this authority?

We further request that you provide, no later than March 27, 2025, any documents, including legal memoranda, setting forth the "reasonable grounds" for Secretary Rubio's finding that Mr. Khalil's "presence or activities in the United States would have potentially serious adverse foreign policy consequences for the United States," including the specific legal and evidentiary bases for this finding.

While there may be disagreement with Mr. Khalil's speech, it is his Constitutional right in our democracy to express his political views. That is why every American should be outraged by this brazen attempt to use the power of the United States government to silence and punish people who do not agree with the sitting President. President Trump has said Mr. Khalil's arrest and attempted removal is the "first of many." Silencing dissent is the work of despots, not democracies.

Sincerely,

Pramila Jayapal
Ranking Member
Subcommittee on
Immigration Integrity,
Security, and Enforcement

Yamie Raskin Ranking Member House Committee on the Judiciary Mary Gay Scanlon Member of Congress

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James P. McGovern Member of Congress Nancy Pelosi Member of Congress

Ferrold Nadler Member of Congress Yvette D. Clarke Member of Congress

Unette W. Clarke

Im Himes Member of Congress

Member of Congress

Alexandria Ocasio-Cortez Member of Congress Becca Balint Member of Congress

Madeleine Dean Member of Congress

Debbie Dingell
Member of Congress



Salud Carbajal Member of Congress

Jan Schakowsky Member of Congress

Adriano Espaillat
Member of Congress

Suzanne Bonamici Member of Congress

Jesús G. "Chuy" García Member of Congress

Betty McCollum Member of Congress Lloyd Doggett
Member of Congress

Donald S. Beyer Jr. Member of Congress

Troy A. Carter, Sr.

Member of Congress

Dwight Evans
Member of Congress

Andre Carson
Member of Congress

Chrissy Houlahan
Member of Congress

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Member of Congress

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Sam P. Liccardo Member of Congress Valerie P. Foushee Member of Congress

Sara Jacobs

Member of Congress

Henry C. "Hank" Johnson, Jr.

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Ro Khanna

Member of Congress

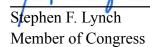
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Morgan McGarvey Member of Congress

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Member of Congress